

Universiteit Utrecht

Evaluating instruments stimulating sustainability transitions: promoting biomass boilers in Germany and the UK

10th March, 2021 Energy Evaluation Europe 2021

Alexander Morgan



Agenda

- **1. Research question**
- 2. Method
- 3. Some key results
- 4. Conclusion

Research Question

	MAP (Germany)	Domestic RHI (UK)	
Primary	Demand pull - Economic	Demand pull - Economic	
purpose and	instrument (upfront investment	instrument (feed-in tariff for 7-	
type	subsidy)	years post-installation)	
Period active	In place since 1999. No	Launched April 2014. Funding	
	scheduled end date	committed until March 2022	
Budget	€210.6 million (2017)	£90 million (€102 million) in 2016-	
		2017	
Target scope	Existing & new buildings	Existing buildings	

"How do the key economic instruments promoting the uptake of small-scale biomass boilers in existing residential dwellings compare between Germany and the UK?"

Method

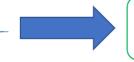
Instrument Program Theory Accuracy of:

- Cause-impact assumption 1
- Cause-impact assumption 2
- Cause-impact assumption n

Instrument Design Features

- Stringency
- Level of Support
- Predictability
- Flexibility
- Differentiation

Influential Contextual Factors



Biomass boiler uptake in existing residential dwellings

 Review of academic and grey literature as well as semistructured expert interviews **Stringency** – "The ambition level of an instrument with respect to its innovative push; the greater the stringency, the greater the incentive to change"

	Particulates upper limit	CO upper limit	NOx upper limit	Minimum efficiency (LHV)
МАР	20mg/m ³	200mg/m ³	500mg/m ³	89%
Domestic RHI	130mg/m ³	1,000mg/m ³	640mg/m ³	75%

MAP places an emphasis on promoting innovation

• Higher subsidies for boilers with condensation technology and secondary particulate separation

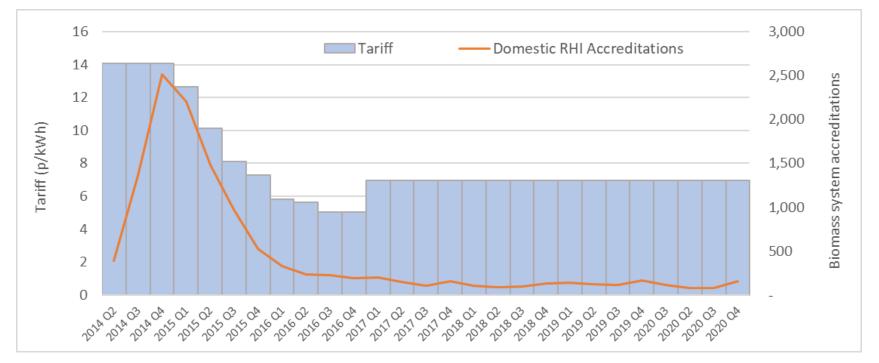
UK performed poorly with respect to stringency

• Possible consequence: Proposed ban of biomass boilers from gas-connected urban areas in 2018

Key Result 2: Predictability

Predictability – "The degree of certainty associated with an instrument and its future development for impacted stakeholders"

United Kingdom

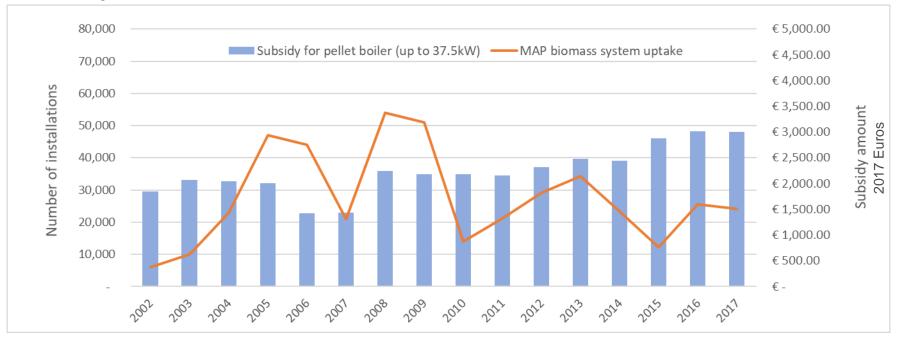


- Error in setting the original tariff level
- Inflexible instrument design time-consuming parliamentary approval required for scheme modifications

Key Result 2: Predictability, cont.

Predictability - "The degree of certainty associated with an instrument and its future development for impacted stakeholders"

Germany



- 17 changes to the funding amounts or eligible technologies between 2001-2012
- Funding shortage in 2006 & 2010

Key Result 3: Challenges for uptake in the UK

Level of support in UK is significantly higher, but uptake is 10 times lower. Why?

Possible barriers:

- Lack of awareness Between 2015 and 2017 only 18% of homes off the gas grid were aware of the Domestic RHI
- **Upfront cost barrier** Upfront cost was a key concern for 62% of Domestic RHI applicants
- **Competition within the scheme** comparatively much higher subsidy support for heat pumps

"How do the key economic instruments promoting the uptake of small-scale biomass boilers in existing residential dwellings compare between Germany and the UK?"

Some key results:

- 1. Higher stringency in Germany than UK greater innovative push
- 2. Lack of predictability in both countries impacted uptake
- 3. There are challenges for biomass boiler uptake in the UK even though level of support significantly higher